



Waste and Climate

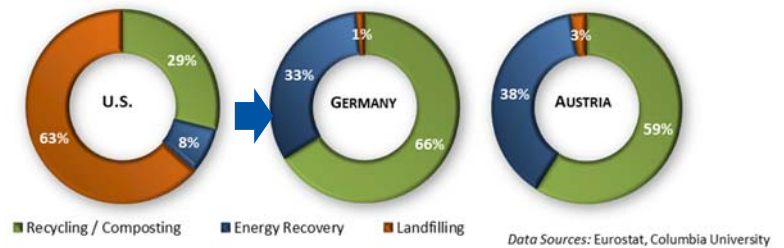
Reducing Your Footprint

“Warming of the climate system is unequivocal, and since the 1950s, many of the observed changes are unprecedented over decades to millennia. The atmosphere and ocean have warmed, the amounts of snow and ice have diminished, sea level has risen, and the concentration of greenhouse gases has increased.”

IPCC, 2013: Summary for Policymakers. In: Climate Change 2013: The Physical Science Basis

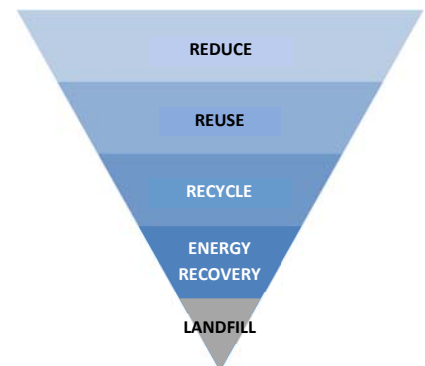
When it comes to addressing climate change, we normally think of carbon pollution from power plants, cars, and heating our homes and businesses. However, how we manage materials and waste has a big impact on the climate as well. In fact, if everyone globally were able to manage their waste as sustainably as countries like Germany and Austria, the greenhouse gas (GHG) savings would be the equivalent to:¹

- Closing 1000 large coal-fired power plants,
- Building two million 1MW wind machines, or
- Doubling the nuclear power plant capacity in the U.S.



How Can We Manage Waste More Sustainably?

In general, by following the waste management hierarchy: waste reduction and reuse, recycling, energy recovery, and then finally, only landfilling what’s left over.^{2,3} By recognizing waste as a resource, we can reduce the demand for new raw materials, lesson our dependence on fossil fuel-fired electricity, and keep materials out of landfills.



What is Energy-from-Waste’s Role?

Energy from Waste (EfW) is an important part of an overall integrated waste management approach, recognized in the European Union and U.S. EPA waste management hierarchies as preferable to landfilling for those materials remaining after waste reduction, reuse, and recycling efforts have been exhausted. Even after accounting for stack emissions of CO₂, Energy from Waste (EfW) can help reduce GHG emissions by keeping the waste that remains after recycling efforts have been exhausted out of landfills, generating electricity, and recovering metals for recycling. Given its benefits, EfW has been recognized internationally as a source of GHG mitigation by the following organizations:

- European Union^{4,5}
- Intergovernmental Panel on Climate Change (IPCC)⁶
- World Economic Forum (WEF)⁷
- U.S. Environmental Protection Agency^{8,9}
- National Renewable Energy Lab¹⁰
- Columbia University¹¹ & Univ. of Buffalo scientists¹²
- Obama administration Clean Power Plan¹³
- Clean Development Mechanism of the Kyoto Protocol¹⁴
- Voluntary carbon markets¹⁵
- Center for American Progress¹⁶
- California’s Solid Waste Regulator (CalRecycle)¹⁷
- California Air Resources Board (CARB)^{18,19}
- U.S. EPA Scientists²⁰
- Berkeley Law Center for Law, Energy & the Environment²¹

Why is it Important to Divert Waste from Landfills?

Landfills are a leading source of anthropogenic methane, globally and in the United States.^{22,23} When biodegradable waste is placed in landfills, it breaks down anaerobically, generating methane. While many landfills have systems in place to capture and combust this methane, either in flares or engines for energy recovery, it's not a perfect system: landfills only capture a fraction of the gas. LFG escapes through cracks and imperfections in the surface cap, around wells and penetrations, through leachate collection systems, and through the cap itself. Over the life of waste in a landfill, the lifetime collection efficiency is estimated to be only **35 – 70%**, leaving a significant amount of methane uncollected.²⁴⁻²⁸

Furthermore, landfills don't measure their emissions, they model them: One study found the typical landfill emissions model used underestimated emissions.²⁹ Direct measurement of landfill methane plumes has corroborated this conclusion. Across a series of recent studies employing direct measurement of methane plumes via aircraft downwind of landfills (example, Figure 1), actual measured emissions from landfills have averaged **twice the amount reported** in GHG inventories (Table 1).

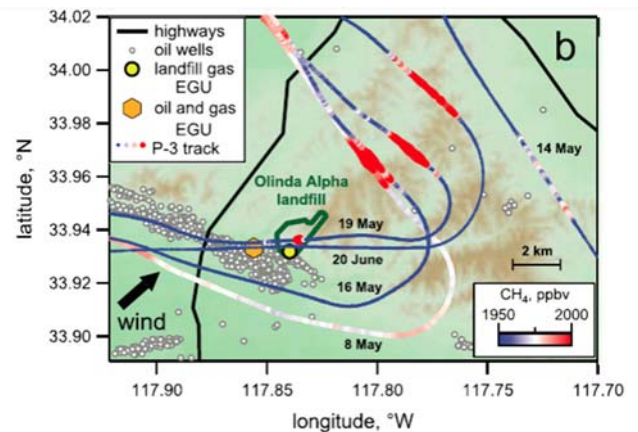
Table 1. Comparison of Measured Emissions to GHG Inventories

Study Area	Landfill Inventory (Gg CH ₄ /y)	Landfill Measurement (Gg CH ₄ /y)	Difference Factor
L.A. Basin* ³⁰	17.84	24.1 – 43.9	1.9x
California** ³¹	312	840	2.7x
Indianapolis* ³²	13.93	22.5	1.6x
Indiana* ³³	3.73	4 – 6.6	1.4x
Baltimore/DC ³⁴	19.68	47.3	2.4x
San Francisco Bay ³⁵	61.5	88.5 – 143.8	1.9x
LF Average			2.0x

*values are for a single landfill within respective scope

**values calculated from combined total for landfills/wastewater treatment

Figure 1. Landfill methane plume observations³⁰



Why the Focus on Methane?

Overall, the climate impact of methane is much larger than previously reported and atmospheric concentrations continue to rise. According to the IPCC's 5th Assessment Report, methane is 34 times stronger than CO₂ over 100 years when all effects are included and 84 times more potent over 20 years.³⁶

Methane is the second largest contributor to global climate change.³⁷ A short-lived climate pollutant (SLCP) increasingly under international scrutiny, methane has a larger climate impact and its atmospheric concentrations continue to rise.³⁸ Methane also may be lingering longer in the atmosphere today than before, as a result of a possible decline in the atmosphere's oxidative capacity, adding to its impact.³⁹ Fast action to reduce SLCPs, including methane, can significantly reduce the rate of sea level rise and "has the potential to slow down the global warming expected by 2050 by as much as 0.5 Celsius degrees."⁴⁰ In the near-term, reducing emissions of SLCPs like methane is more effective than reducing CO₂.⁴¹ A failure to address SLCPs, like methane, significantly increases the risk of crossing the 2°C temperature increase threshold widely discussed as the harbinger of severe climate change impacts.⁴²

In response to the growing concern about methane and other SLCPs, the 20-year GWP has been adopted by California in its *Short-Lived Climate Pollutant Reduction Strategy*⁴³ and by NY State in its recent Climate Bill.⁴⁴ When viewed from the perspective of a 20-year GWP, the climate benefits of WTE are even more compelling.

"The use of GWPs with a time horizon of 20 years better captures the importance of the SLCPs and gives a better perspective on the speed at which SLCP emission controls will impact the atmosphere relative to CO₂ emission controls."⁴³

References

- ¹ Bahor, B., M. Van Brunt, J. Stovall, K. Blue (2009) Integrated waste management as a climate change stabilization wedge, *Waste Management & Research*. 2009: 27: 839-849. <https://www.ncbi.nlm.nih.gov/pubmed/19808733>
- ² European Union, EU (2008) Directive 2008/98/EC of the European Parliament and of the Council of 19 November 2008 on waste and repealing certain Directives. Official Journal of the European Union. L312, 51, 3-30, <http://ec.europa.eu/environment/waste/framework/>
- ³ See p13 of U.S. EPA (2015a) Advancing Sustainable Materials Management: 2013 Facts and Figures Fact Sheet. https://www.epa.gov/sites/production/files/2015-09/documents/2013_advncng_smm_fs.pdf
- ⁴ EU policies promoting EfW as part of an integrated waste management strategy have been an overwhelming success, reducing GHG emissions over 72 million metric tonnes per year, see European Environment Agency, *Greenhouse gas emission trends and projections in Europe 2009: Tracking progress towards Kyoto targets* http://www.eea.europa.eu/publications/eea_report_2009_9
- ⁵ European Environmental Agency (2008) Better management of municipal waste will reduce greenhouse gas emissions. Available at: http://www.eea.europa.eu/publications/briefing_2008_1/EN_Briefing_01-2008.pdf
- ⁶ EfW identified as a “key mitigation measure” in IPCC, “Climate Change 2007: Synthesis Report. Contribution of Work Groups I, II, and III to the Fourth Assessment Report of the Intergovernmental Panel on Climate Change” [Core Writing Team, Pachauri, R.K and Reisinger, A. (eds.)]. IPCC, Geneva, Switzerland, 104 pp. Available at: http://www.ipcc.ch/publications_and_data/publications_ipcc_fourth_assessment_report_synthesis_report.htm
- ⁷ EfW identified as a key technology for a future low carbon energy system in World Economic Forum. *Green Investing: Towards a Clean Energy Infrastructure*. January 2009.
- ⁸ U.S. EPA Webpage, Energy Recovery from the Combustion of Municipal Solid Waste (MSW), accessed December 11, 2019. <https://www.epa.gov/smm/energy-recovery-combustion-municipal-solid-waste-msw>
- ⁹ U.S. EPA Archived Webpage, Air Emissions from MSW Combustion Facilities, accessed December 11, 2019. <https://archive.epa.gov/epawaste/nonhaz/municipal/web/html/airem.html>
- ¹⁰ Joint Institute for Strategic Energy Analysis (2013) *Waste Not, Want Not: Analyzing the Economic and Environmental Viability of Waste-to-Energy (EfW) Technology for Site-Specific Optimization of Renewable Energy Options*. <http://www.nrel.gov/docs/fy13osti/52829.pdf>
- ¹¹ Matthews, E., N.J. Themelis (2007) Potential for Reducing Global Methane Emissions from Landfills, 2000-2030. *Sardinia 2007, Eleventh International Waste Management and Landfill Symposium* http://www.seas.columbia.edu/earth/wtert/sofos/Matthews_Themelis_Sardinia2007.pdf
- ¹² Atkinson, J.D., M. Ghafari, M. Shelly (2019) Greenhouse Gas Emissions Savings Associated with Waste-to-Energy Facilities, Compared to Landfilling, *New York Academy of Sciences Science for Decision-Making in a Warmer World*.
- ¹³ See pp.64950, 64953 of U.S. EPA (2015) Carbon Pollution Emission Guidelines for Existing Stationary Sources: Electric Utility Generating Units, Federal Register, 80, 205, 64662 – 64964 (October 23, 2015).
- ¹⁴ Clean Development Mechanism: *Large-Scale Consolidated Methodology: Alternative waste treatment processes, ACM0022*. Available at: <https://cdm.unfccc.int/methodologies/PAMethodologies/approved>
- ¹⁵ Verified Carbon Standard Project Database, <http://www.vcsprojectdatabase.org/> See Project ID 290, Lee County Waste to Energy Facility 2007 Capital Expansion Project VCU, and Project ID 1036 Hillsborough County Waste to Energy (WtE) Facility 2009 Capital Expansion Unit 4.
- ¹⁶ Center for American Progress (2013) Energy from Waste Can Help Curb Greenhouse Gas Emissions <http://www.americanprogress.org/wp-content/uploads/2013/04/EnergyFromWaste-PDF1.pdf>
- ¹⁷ CalRecycle (2012) CalRecycle Review of Waste-to-Energy and Avoided Landfill Methane Emissions. Available at: https://pw.lacounty.gov/epd/conversiontechnology/download/CalRecycle_Review_of_WtE_Avoided_Emissions_07032012.pdf
- ¹⁸ See Table 5 of California Air Resources Board (2014) *Proposed First Update to the Climate Change Scoping Plan: Building on the Framework, Appendix C – Focus Group Working Papers, Municipal Solid Waste Thermal Technologies*. <https://www.arb.ca.gov/cc/waste/mswthermaltech.pdf>
- ¹⁹ See p90 of CARB (2014) *Proposed First Update to the Climate Change Scoping Plan: Building on the Framework, Appendix C – Focus Group Working Papers, Waste Sector Working Paper* https://www.arb.ca.gov/cc/scopingplan/2013_update/waste.pdf
- ²⁰ Kaplan, P.O, J. DeCarolis, and S. Thorneloe, 2009, Is it better to burn or bury waste for clean electricity generation? *Environ. Sci. Technology* 43 (6) pp1711-1717. Available at: <http://pubs.acs.org/doi/abs/10.1021/es802395e>
- ²¹ Berkeley Law Center for Law, Energy & the Environment (2016) *Wasting Opportunities: How to Secure Environmental & Clean Energy Benefits from Municipal Solid Waste Energy Recovery*. <https://www.law.berkeley.edu/research/clee/research/climate/waste-to-energy/>
- ²² Environment Canada (2014) *National Inventory Report, 1990-2012: Greenhouse Gas Sources and Sinks in Canada*.
- ²³ U.S. EPA (2019) *U.S. Inventory of Greenhouse Gas Emissions and Sinks: 1990 – 2017*. <https://www.epa.gov/ghgemissions/inventory-us-greenhouse-gas-emissions-and-sinks-1990-2017>
- ²⁴ See Appendix 5 of Environmental Commissioner of Ontario (2011) Annual Greenhouse Gas Progress Report 2011. <http://www.auditor.on.ca/en/content/reporttopics/envreports/env11/2011-GHG.pdf>

- ²⁵ Fishedick M. et al. (2014) *Industry*. In: *Climate Change 2014: Mitigation of Climate Change. Contribution of Working Group III to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* [Edenhofer, O., et al. (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA. https://www.ipcc.ch/site/assets/uploads/2018/02/ipcc_wg3_ar5_chapter10.pdf
- ²⁶ Levis, J., M.A. Barlaz (2014) *Landfill Gas Monte Carlo Model Documentation and Results*, Available at: https://19january2017snapshot.epa.gov/www3/epawaste/conserva/tools/warm/pdfs/lanfl_gas_mont_carlo_modl.pdf
- ²⁷ CalRecycle (2012) *CalRecycle Review of Waste-to-Energy and Avoided Landfill Methane Emissions*. Available at: https://pw.lacounty.gov/epd/conversiontechnology/download/CalRecycle_Review_of_WtE_Avoided_Emissions_07032012.pdf
- ²⁸ See Exhibit 7-9 of U.S. EPA (2015) *Documentation for Greenhouse Gas Emission and Energy Factors Used in the Waste Reduction Model (WARM)*, https://archive.epa.gov/epawaste/conserva/tools/warm/pdfs/WARM_Documentation.pdf
- ²⁹ Amini, H.R., D. Reinhart, A. Niskanen (2013) Comparison of first-order-decay modeled and actual field measured municipal solid waste landfill methane data, *Waste Management* **33**: 12 (December 2013), 2720 – 2728.
- ³⁰ Peischl et al. (2013) Quantifying sources of methane using light alkanes in the Los Angeles basin, California, *Journal of Geophysical Research: Atmospheres*, **118**: 4974-4990. <https://doi.org/10.1002/jgrd.50413>
- ³¹ Wecht et al. (2014) Spatially resolving methane emissions in California: constraints from the CalNex aircraft campaign and from present (GOSAT, TES) and future (TROPOMI, geostationary) satellite observations, *Atmos. Chem. Phys.* **14**, 8173-8184. <https://www.atmos-chem-phys.net/14/8173/2014/acp-14-8173-2014.pdf>
- ³² Cambaliza et al. (2015) Quantification and source apportionment of the methane emission flux from the city of Indianapolis, *Elementa: Science of the Anthropocene*, **3**:37. <https://www.elementalscience.org/articles/10.12952/journal.elementa.000037/>
- ³³ Cambaliza et al. (2017) Field measurements and modeling to resolve m² to km² CH₄ emissions for a complex urban source: An Indiana landfill study, *Elem Sci Anth*, **5**: 36, <https://doi.org/10.1525/elementa.145>
- ³⁴ Ren et al. (2018) Methane Emissions From the Baltimore-Washington Area Based on Airborne Observations: Comparison to Emissions Inventories, *Journal of Geophysical Research: Atmospheres*, **123**, 8869–8882. <https://agupubs.onlinelibrary.wiley.com/doi/pdf/10.1029/2018JD028851>
- ³⁵ Jeong, S., et al. (2017), Estimating methane emissions from biological and fossil-fuel sources in the San Francisco Bay Area, *Geophys. Res. Lett.*, **44**, 486–495 <https://agupubs.onlinelibrary.wiley.com/doi/full/10.1002/2016GL071794>
- ³⁶ The IPCC concluded that “it is likely that including the climate-carbon feedback for non-CO₂ gases as well as for CO₂ provides a better estimate of the metric value than including it only for CO₂.” See p714 & Table 8-7 of Myhre, G. et al. (2013) *Anthropogenic and Natural Radiative Forcing*. In: *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* [Stocker, T.F., et al. (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA. https://www.ipcc.ch/pdf/assessment-report/ar5/wg1/WG1AR5_Chapter08_FINAL.pdf
- ³⁷ See Figure SPM.5 of IPCC (2013) *Summary for Policymakers*. In: *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* [Stocker, T.F., et al. (eds.)]. Cambridge University Press, Cambridge, United Kingdom and New York, NY, USA https://www.ipcc.ch/pdf/assessment-report/ar5/wg1/WG1AR5_SPM_FINAL.pdf
- ³⁸ Lindsey & Scott (2017) After 2000-era plateau, global methane levels hitting new highs, NOAA website, accessed December 11, 2019. <https://www.climate.gov/news-features/understanding-climate/after-2000-era-plateau-global-methane-levels-hitting-new-highs>
- ³⁹ Voosen, P. (2016) Scientists flag new causes for surge in methane levels, *Science*, **354**, 1513. <http://science.sciencemag.org/content/354/6319/1513>
- ⁴⁰ Hu et al. (2013) Mitigation of short-lived climate pollutants slows sea-level rise, *Nature Climate Change*, **3**, 730-734. <https://www.nature.com/articles/nclimate1869>
- ⁴¹ *Ibid.*
- ⁴² Shindell, D. et al., (2012) Simultaneously Mitigating Near-Term Climate Change and Improving Human Health and Food Security, *Science*, **335**, 183-189. <http://science.sciencemag.org/content/335/6065/183/>
- ⁴³ CARB (2016) *Proposed Short-Lived Climate Pollutant Reduction Strategy* <https://www.arb.ca.gov/cc/shortlived/meetings/04112016/proposedstrategy.pdf>
- ⁴⁴ Climate Leadership and Community Protection Act, S.6599 / A.8429, 2019-2020 Regular Sessions (New York, 2019).